

## Message Text

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PAGE 01 STATE 227749  
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FM SECSTATE WASHDC

TO AMEMBASSY YAOUNDE PRIORITY

C O N F I D E N T I A L STATE 227749

FOLLOWING REPEAT USUN 3001 ACTION SECSTATE INFO BONN DAR ES SALAAM  
GABORONE LONDON LUSAKA MAPUTO OTTAWA PARIS PRETORIA DTD 9/14/77.

QUOTE C O N F I D E N T I A L USUN 3001

E.O. 11652: GDS

TAGS: PORG, UNSC, RH

SUBJECT: RHODESIA--UK/US DRAFT RESOLUTION AND LOBBYING TALKING  
POINTS

SUMMARY. US AND UK MISSIONS COORDINATED PROPOSED TEXTS OF  
A DRAFT RESOLUTION FOR SUBMISSION NEXT WEEK IN THE SECURITY  
COUNCIL AND TALKING POINTS FOR USE IN LOBBYING ACTIVITIES  
IN SUPPORT OF IT. BOTH ARE REFERRED TO LONDON AND WASHINGTON  
FOR COMMENTS, PENDING INITIAL SOUNDINGS WITH SALIM AND  
HARRIMAN IN NEW YORK SEPTEMBER 14. END SUMMARY.

1. USUN OFFICERS MET WITH BRITISH COUNTERPARTS SEPTEMBER 13  
AND AGREED AD REFERENDUM TO CAPITALS ON THE TEXT OF A DRAFT  
RESOLUTION FOR SUBMISSION TO THE SECURITY COUNCIL WHICH  
WOULD AUTHORIZE THE SECRETARY GENERAL TO APPOINT A  
REPRESENTATIVE TO PARTICIPATE IN CEASE FIRE NEGOTIATIONS IN  
RHODESIA. WE ALSO AGREED ON TALKING POINTS FOR USE IN  
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LOBBYING IN SUPPORT OF OUR JOINT SECURITY COUNCIL INITIA-  
TIVE. THESE TEXTS ARE TRANSMITTED AT THE END OF THIS  
MESSAGE.

2. CONCERNING OUR LOBBYING SCENARIO, UKUN EXPECTS LONDON  
WILL HAVE COMMENTS ON BOTH THE DRAFT RESOLUTION AND THE  
TALKING POINTS. WE HAVE AGREED THAT WE WOULD NOT IN ANY

EVENT ADVISE IMPLEMENTING INSTRUCTIONS TO OUR POSTS IN THE FRONTLINE AND NIGERIAN CAPITALS UNTIL WE HAVE COORDINATED LONDON AND WASHINGTON COMMENTS. WE ALSO PLAN TO SEE TANZANIAN AMB. SALIN AND NIGERIAN AMB. HARRIMAN TOMORROW AFTERNOON, SEPTEMBER 14, AND WE BELIEVE WE WOULD BE WISE TO WITHHOLD A FULL LOBBYING EFFORT IN CAPITALS UNTIL WE RECEIVE THESE INITIAL REACTIONS LOCALLY. DEPARTMENT'S COMMENTS ON THE TALKING POINTS BEFORE OUR MEETING WITH SALIM AND HARRIMAN TOMORROW THEREFORE WOULD BE HELPFUL.

3. CONCERNING THE DRAFT RESOLUTION, WE ARE TRANSMITTING IT TO POSTS FOR INFORMATION TO MAKE CLEAR THE BREVITY AND SIMPLICITY OF THE MEASURE WE ARE CONTEMPLATING FOR SECURITY COUNCIL CONSIDERATION. WE DO NOT SUGGEST THAT THE DRAFT TEXT BE SHOWN TO ANY OF THE GOVERNMENTS IN THE COURSE OF POSTS' LOBBYING EFFORTS.

4. UKUN REPORTS THAT AMB. RICHARD HAS RESERVATIONS ABOUT PREAMBULAR PARA 1 OF THE DRAFT, BELIEVING THAT IT IS UNNECESSARY TO THE SIMPLE TASK OF THE RESOLUTION. IF IT IS TO BE RETAINED, HE WOULD PREFER IN ANY EVENT THAT THE FINAL CLAUSE "WHICH CONSTITUTES A THREAT TO INTERNATIONAL PEACE AND SECURITY" BE DELETED. WE DO NOT FEEL STRONGLY, ALTHOUGH IT SEEMS TO US THAT SOME SUCH VERBIAGE IS GOING TO SEEM APPROPRIATE TO AFRICANS AND INSERTION OF ATMOSPHERIC WORDING MAY PREEMPT EFFORTS TO INJECT EVEN MORE EMOTIONAL

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REFERENCES TO THE PAST HISTORY OF RHODESIA IN THE COUNCIL.

5. FOLLOWING IS THE PROPOSED TEXT OF A DRAFT RESOLUTION ON RHODESIA. QUOTE PAPER "A"  
DRAFT RESOLUTION

THE SECURITY COUNCIL,  
RECALLING ITS LONG INVOLVEMENT WITH THE GRAVE SITUATION IN SOUTHERN RHODESIA WHICH CONSTITUTES A THREAT TO INTERNATIONAL PEACE AND SECURITY,  
NOTING THE LETTERS TO THE PRESIDENT OF THE SECURITY COUNCIL FROM THE PERMANENT REPRESENTATIVE OF THE UNITED KINGDOM DATED 1 SEPTEMBER AND 8 SEPTEMBER 1973 (S/12393 AND S/12395),

1. REQUESTS THE SECRETARY GENERAL TO APPOINT A REPRESENTATIVE TO EXPLORE THROUGH DISCUSSIONS WITH THE BRITISH RESIDENT COMMISSIONER-DESIGNATE AND THE PARTIES THE PRACTICAL POSSIBILITIES OF CEASE-FIRE ARRANGEMENTS AND THE ROLES OF VARIOUS FORCES IN RHODESIA DURING TRANSITION TO MAJORITY RULE;
2. FURTHER REQUESTS THE SECRETARY GENERAL TO TRANSMIT A REPORT ON THE RESULTS OF THESE DISCUSSIONS TO

THE SECURITY COUNCIL IN AS SHORT A TIME AS POSSIBLE. UNQUOTE

6. PROPOSED TALKING POINTS FOR LOBBYING IN SUPPORT OF THE SECURITY COUNCIL INITIATIVE:

QUOTE PAPER "B"

1. IN ORDER TO MAINTAIN PRESSURE FOR SETTLEMENT WE WANT TO PROCEED NOW TO UNDERTAKE THE MILITARY NEGOTIATIONS ENVISAGED IN PARA 11C OF THE UK/US PROPOSALS. WE BELIEVE THESE NEGOTIATIONS WILL CREATE DYNAMICS OF THEIR OWN WHICH WILL HELP MOVE THE WHITE RHODESIANS TOWARDS AN INTERNATIONALLY ACCEPTABLE SETTLEMENT IN RHODESIA.

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2. THIS IS A LIMITED AND PRELIMINARY EXERCISE, WHICH DOES NOT INVOLVE PRONOUNCING UPON THE SUBSTANCE OF THE PROPOSALS SET OUT IN OUR WHITE PAPER.

3. THE DRAFT RESOLUTION WE SHALL TAKE TO THE COUNCIL IS VERY BRIEF, AND SIMPLY CALLS ON THE SECRETARY-GENERAL TO APPOINT A REPRESENTATIVE TO ACT UNDER PARA 11(C). ACCEPTANCE OF THIS RESOLUTION WOULD NOT PREJUDICE ANYONE'S POSITION ON ANY PART OF THE PROPOSALS FOR SETTLEMENT.

4. THE ROLE OF THE SECRETARY-GENERAL'S REPRESENTATIVE IS TO EXPLORE THE PRACTICAL MILITARY DETAILS WHICH WILL BE NECESSARY TO FIRST SECURE AND THEN TO POLICE A CEASE FIRE. IT IS NECESSARY TO HAVE A CLEAR PRACTICAL VIEW OF THE MODALITIES OF SUCH ARRANGEMENTS, WHICH MIGHT ENTAIL A UN FORCE SHOULD THE SC EVENTUALLY DECIDE TO ESTABLISH ONE.

5. WITHOUT THE UNDERSTANDING AND SUPPORT OF KEY AFRICAN STATES, WE RECOGNIZE THAT THE UNDERSTANDING AND SUPPORT OF KEY AFRICAN STATES WOULD BE EXTREMELY IMPORTANT IN THE SECURITY COUNCIL. WE HOPE THA YOU WOULD BE WILLING TO INSTRUCT YOUR REPRESENTATIVE AT THE UNITED NATIONS TO SUPPORT OUR RESOLUTION CALLING FOR THE APPOINTMENT OF A REPRESENTATIVE. WE BELIEVE THE COUNCIL SHOULD MEET ON THIS MATTER NEXT WEEK, AND WE URGE YOU TO SEND INSTRUCTIONS AS SOON AS POSSIBLE.

6. WE ARE TREATING THIS MATTER WITH SOME URGENCY TO MAINTAIN THE MOMENTUM FOR SETTLEMENT, AND BECAUSE DELAY MAY SUIT MR. SMITH.

7. THE DRAFT RESOLUTION WILL NOT (NOT) DEAL WITH THE TERMS OF THE MANDATE FOR THE UN REPRESENTATIVE IN RHODESIA  
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DURING THE TRANSITION PERIOD OR WITH A UN ZIMBABWE FORCE. THAT  
WILL BE FOR A LATER STAGE, AND IT IS THEN THAT WE SHOULD  
EXPECT SUBSTANTIVE DISCUSSION TO TAKE PLACE IN THE SECURITY  
COUNCIL. AT THIS POINT, IT IS OUR SOLE OBJECTIVE TO SET  
IN MOTION NEGOTIATIONS ON MILITARY MATTERS AS FIRST STEPS  
LEADING TO EARLY ESTABLISHMENT OF A TRANSITIONAL ADMINIS-  
TRATION AND AN INDEPENDENT GOVERNMENT OF ZIMBABWE.

8. IF OUR PROPOSALS MAKE PROGRESS AT THE UNITED NATIONS  
AND IF MR. SMITH THEN REMAINS THE SOLE OBSTACLE IN THE WAY  
OF SUPPORTING DISCUSSIONS ABOUT A CEASE FIRE, WE ARE  
CONFIDENT THAT THE INTERNATIONAL PRESSURES WHICH COULD  
BE BROUGHT TO BEAR ON HIM FROM ALL SIDES WILL BE IN-  
ESCABLE. BUT THIS CAN ONLY HAPPEN IF MR. SMITH CAN NO  
LONGER SHELTER BEHIND THE RELUCTANCE OF OTHERS TO NEGOTIATE.

UNQUOTE  
YOUNG UNQUOTE VANCE

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## Message Attributes

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PROPOSED  
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